| 118th Congress 1st Session  S.  |
|---|
| To establish the Office of the Ombudsperson for Immigrant Children in Immigration Custody, and for other purposes.  |
|   |
| IN THE SENATE OF THE UNITED STATES  |
| Mrs. Gillibrand (for herself, Mr. Merkley, Ms. Warren, Mr. Blumenthal, Ms. Cortez Masto, Mr. Durbin, and Mr. Booker) introduced the following bill; which was read twice and referred to the Committee on |
|   |
| A BILL  |
| To establish the Office of the Ombudsperson for Immigrant Children in Immigration Custody, and for other purposes.  |
| 1 Be it enacted by the Senate and House of Representa-  |
| 2 tives of the United States of America in Congress assembled,  |
| 3 SECTION 1. SHORT TITLE.   |
| This Act may be cited as the "Protection of Kids in   |

5~ Immigrant Detention Act" or "PROKID Act".

6 SEC. 2. DEFINITIONS.

In this Act:

7

| 1  | (1) Committee.—The term "Committee"                 |
|----|---|
| 2  | means the expert advisory committee established     |
| 3  | under section 5(a).                                 |
| 4  | (2) DIRECTOR.—The term "Director" means             |
| 5  | the Director of the Office of Refugee Resettlement. |
| 6  | (3) Facility.—The term "facility"—                  |
| 7  | (A) means a location at which 1 or more             |
| 8  | immigrant children are detained by the Govern-      |
| 9  | ment or held in immigration custody; and            |
| 10 | (B) includes—                                       |
| 11 | (i) an Office of Refugee Resettlement               |
| 12 | facility; and                                       |
| 13 | (ii) a Department of Homeland Secu-                 |
| 14 | rity facility, including—                           |
| 15 | (I) a U.S. Customs and Border                       |
| 16 | Protection temporary holding facility               |
| 17 | and transportation contractor;                      |
| 18 | (II) a U.S. Immigration and Cus-                    |
| 19 | toms Enforcement family detention                   |
| 20 | facility;   |
| 21 | (III) a U.S. Immigration and                        |
| 22 | Customs Enforcement juvenile facility;              |
| 23 | (IV) a location operated by a pri-                  |
| 24 | vate entity, including a hotel room;                |
| 25 | and   |

| 1  | (V) any other location at which                     |
|----|---|
| 2  | the Department of Homeland Security                 |
| 3  | or the Department of Health and                     |
| 4  | Human Services detains or holds in                  |
| 5  | custody an immigrant child.                         |
| 6  | (4) Immigration custody.—The term "immi-            |
| 7  | gration custody" means the physical custody of the  |
| 8  | Secretary of Health and Human Services or the Sec-  |
| 9  | retary of Homeland Security (or the head of any     |
| 10 | successor agency of the Department of Health and    |
| 11 | Human Services or the Department of Homeland        |
| 12 | Security).  |
| 13 | (5) Influx facility.—The term "influx facil-        |
| 14 | ity" means any facility established to provide tem- |
| 15 | porary emergency shelter and services for unaccom-  |
| 16 | panied immigrant children during an influx or emer- |
| 17 | gency.  |
| 18 | (6) Flores settlement agreement.—The                |
| 19 | term "Flores settlement agreement" means the stip-  |
| 20 | ulated settlement agreement filed in the United     |
| 21 | States District Court for the Central District of   |
| 22 | California on January 17, 1997 (CV 85-4544-         |
| 23 | RJK).   |
| 24 | (7) Immigrant Child.—The term "immigrant            |
| 25 | child" means an alien (as defined in section 101(a) |

| 1  | of the Immigration and Nationality Act (8 U.S.C.      |
|----|---|
| 2  | 1101(a))) under the age of 18 years.                  |
| 3  | (8) In-network facility.—The term "in-net-            |
| 4  | work facility" means a facility operated by an Office |
| 5  | of Refugee Resettlement grantee, subgrantee, con-     |
| 6  | tractor, or subcontractor.                            |
| 7  | (9) Office of refugee resettlement fa-                |
| 8  | CILITY.—The term "Office of Refugee Resettlement      |
| 9  | facility"—  |
| 10 | (A) means—  |
| 11 | (i) a shelter operated by an Office of                |
| 12 | Refugee Resettlement grantee, subgrantee,             |
| 13 | contractor, or subcontractor to hold immi-            |
| 14 | grant children;                                       |
| 15 | (ii) staff secure, secure care, or transi-            |
| 16 | tional foster care housing or long term fos-          |
| 17 | ter care so operated; or                              |
| 18 | (iii) any other location operated by                  |
| 19 | the Office of Refugee Resettlement to hold            |
| 20 | immigrant children; and                               |
| 21 | (B) includes an in-network facility and an            |
| 22 | out-of-network facility.                              |
| 23 | (10) Office of the ombudsperson.—The                  |
| 24 | term "Office of the Ombudsperson" means the Of-       |

| 1  | fice of the Ombudsperson for Immigrant Children in    |
|----|---|
| 2  | Government Custody established by section 3(a).       |
| 3  | (11) Ombudsperson.—The term                           |
| 4  | "Ombudsperson" means the ombudsperson ap-             |
| 5  | pointed under section 3(c).                           |
| 6  | (12) Out-of-network facility.—The term                |
| 7  | "out-of-network facility" means a facility at which   |
| 8  | an immigrant child is placed as a result of an Office |
| 9  | of Refugee Resettlement determination that there is   |
| 10 | no care provider available among in-network facili-   |
| 11 | ties to provide specialized services required by the  |
| 12 | immigrant child, such as medical or mental health     |
| 13 | support.  |
| 14 | (13) Unobstructed access.—The term "un-               |
| 15 | obstructed access" means—                             |
| 16 | (A) with respect to a facility, the ability to        |
| 17 | enter the facility, including unannounced, to         |
| 18 | tour and physically visit all areas of the facility;  |
| 19 | and   |
| 20 | (B) with respect to information, the ability          |
| 21 | to obtain requested information in a timely           |
| 22 | manner with the full cooperation of the Direc-        |
| 23 | tor, the Secretary of Homeland Security, or the       |
| 24 | Secretary of Health and Human Services, as            |
| 25 | applicable.   |

| 1  | (14) Working Group.—The term "Working                  |
|----|--|
| 2  | Group" means the interagency working group estab-      |
| 3  | lished under section 6(b).                             |
| 4  | SEC. 3. OFFICE OF THE OMBUDSPERSON FOR IMMIGRANT       |
| 5  | CHILDREN IN IMMIGRATION CUSTODY.                       |
| 6  | (a) Establishment.—There is established, within        |
| 7  | the Department of Health and Human Services, an Office |
| 8  | of the Ombudsperson for Immigrant Children in Immigra- |
| 9  | tion Custody—  |
| 10 | (1) to endorse and support the principle that          |
| 11 | family separation and detention are generally not in   |
| 12 | a child's best interest; and                           |
| 13 | (2) in cases in which detention or immigration         |
| 14 | custody is required—                                   |
| 15 | (A) to ensure that immigrant children are              |
| 16 | only detained or held in immigration custody in        |
| 17 | the least restrictive setting;                         |
| 18 | (B) to advocate for the quick, safe, and ef-           |
| 19 | ficient release of immigrant children from de-         |
| 20 | tention or immigration custody whenever pos-           |
| 21 | sible; and   |
| 22 | (C) in any case in which an immigrant                  |
| 23 | child is held in Department of Homeland Secu-          |
| 24 | rity custody together with his or her family           |
| 25 | unit, to advocate for the release of the child and     |

| 1  | concurrent release of the parent or legal guard-          |
|----|---|
| 2  | ian of the child not later than 72 hours after            |
| 3  | the time at which such child and parent or legal          |
| 4  | guardian were apprehended.                                |
| 5  | (b) INDEPENDENCE.—The Office of the                       |
| 6  | Ombudsperson shall be an impartial, confidential resource |
| 7  | fully independent of—                                     |
| 8  | (1) the Office of Refugee Resettlement of the             |
| 9  | Department of Health and Human Services; and              |
| 10 | (2) the Department of Homeland Security.                  |
| 11 | (c) Ombudsperson.—  |
| 12 | (1) In GENERAL.—The Office of the                         |
| 13 | Ombudsperson shall be headed by an                        |
| 14 | Ombudsperson, who shall be appointed by, and re-          |
| 15 | port directly to, the Secretary of Health and Human       |
| 16 | Services.   |
| 17 | (2) QUALIFICATIONS.—The individual ap-                    |
| 18 | pointed as Ombudsperson shall have demonstrated           |
| 19 | experience in—  |
| 20 | (A) immigration law; and                                  |
| 21 | (B) child advocacy or child welfare.                      |
| 22 | (3) Duties and authorities.—                              |
| 23 | (A) Monitoring.—  |
| 24 | (i) In General.—The Ombudsperson                          |
| 25 | shall monitor, including by making fre-                   |

| 1  | quent site visits, for compliance with all |
|----|--|
| 2  | applicable Federal and State laws, regula- |
| 3  | tions, and standards relating to immigrant |
| 4  | children in immigration custody.           |
| 5  | (ii) Inclusions.—The laws, regula-         |
| 6  | tions, and standards referred to in clause |
| 7  | (i) include—                               |
| 8  | (I) the Flores settlement agree-           |
| 9  | ment;                                      |
| 10 | (II) section 235 of the William            |
| 11 | Wilberforce Trafficking Victims Pro-       |
| 12 | tection Reauthorization Act of 2008        |
| 13 | (8 U.S.C. 1232);                           |
| 14 | (III) the applicable provisions of         |
| 15 | the Prison Rape Elimination Act of         |
| 16 | 2003 (34 U.S.C. 30301 et seq.);            |
| 17 | (IV) the standards of U.S. Cus-            |
| 18 | toms and Border Protection entitled        |
| 19 | "National Standards on Transport,          |
| 20 | Escort, Detention, and Search" issued      |
| 21 | in October 2015; and                       |
| 22 | (V) internal Office of Refugee             |
| 23 | Resettlement policy guidance, includ-      |
| 24 | ing the guidance entitled "ORR Policy      |
| 25 | Guide: Children Entering the United        |

| 1  | States Unaccompanied" issued or          |
|----|--|
| 2  | January 30, 2015.                        |
| 3  | (iii) Onsite visits for influx fa-       |
| 4  | CILITIES AND UNLICENSED FACILITIES.—     |
| 5  | (I) In general.—Not less fre-            |
| 6  | quently than monthly during the pe-      |
| 7  | riod in which an influx facility or an   |
| 8  | unlicensed facility is in operation, the |
| 9  | Ombudsperson shall conduct a com-        |
| 10 | prehensive onsite visit at such facility |
| 11 | to monitor for compliance with appli-    |
| 12 | cable Federal and State law (includ-     |
| 13 | ing regulations), including—             |
| 14 | (aa) the Flores settlement               |
| 15 | agreement; and                           |
| 16 | (bb) section 235 of the Wil-             |
| 17 | liam Wilberforce Trafficking Vic-        |
| 18 | tims Protection Reauthorization          |
| 19 | Act of 2008 (8 U.S.C. 1232).             |
| 20 | (II) CERTAIN UNLICENSED FA-              |
| 21 | CILITIES.—The onsite visits required     |
| 22 | by subclause (I) shall include visits to |
| 23 | any unlicensed facility.                 |
| 24 | (B) Investigations.—                     |

| 1  | (1) IN GENERAL.—The Ombudsperson         |
|----|--|
| 2  | shall investigate issues including—      |
| 3  | (I) claims or reports of abuse,          |
| 4  | neglect, or mistreatment of immigrant    |
| 5  | children, by the Government or any       |
| 6  | other entity, while in immigration cus-  |
| 7  | tody;                                    |
| 8  | (II) complaints against foster           |
| 9  | care providers, including foster care    |
| 10 | providers under State oversight;         |
| 11 | (III) a lack of timely, confidential     |
| 12 | access to professionals such as legal    |
| 13 | counsel, legal services providers, child |
| 14 | advocates, and medical professionals;    |
| 15 | and                                      |
| 16 | (IV) complaints with respect to—         |
| 17 | (aa) the conditions of cus-              |
| 18 | tody or length of time in custody        |
| 19 | in any facility; and                     |
| 20 | (bb) sexual abuse or sexual              |
| 21 | harassment, including potential          |
| 22 | violations of part 411 of title 45,      |
| 23 | Code of Federal Regulations (re-         |
| 24 | lating to standards to prevent,          |
| 25 | detect, and respond to sexual            |

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|----|--|
| 1  | abuse and sexual harassment in-            |
| 2  | volving unaccompanied children).           |
| 3  | (ii) State licensing violations.—          |
| 4  | If in the course of an investigation under |
| 5  | clause (i) the Ombudsperson discovers a    |
| 6  | State licensing violation, the             |
| 7  | Ombudsperson shall report the violation to |
| 8  | the child welfare licensing agency of the  |
| 9  | applicable State.                          |
| 10 | (iii) Violations in unlicensed fa-         |
| 11 | CILITIES.—                                 |
| 12 | (I) IN GENERAL.—The                        |
| 13 | Ombudsperson shall investigate any         |
| 14 | potential violation of law, regulation,    |
| 15 | or standard in an influx facility or un-   |
| 16 | licensed facility, including any such      |
| 17 | facility the license of which has been     |
| 18 | revoked by a State.                        |
| 19 | (II) REPORT.—If in the course of           |
| 20 | an investigation under subclause (I),      |
| 21 | the Ombudsperson determines that a         |
| 22 | violation of law, regulation, or stand-    |
| 23 | ard has occurred, not later than 30        |
| 24 | days after making such determination,      |
| 25 | the Ombudsperson shall report the          |

| 1  | violation the Secretary of Health and       |
|----|---|
| 2  | Human Services for further action.          |
| 3  | (C) PLACEMENT REVIEW PANELS.—               |
| 4  | (i) IN GENERAL.—The Ombudsperson            |
| 5  | shall provide oversight of placement review |
| 6  | panels (or successor review bodies or proc- |
| 7  | esses), convened by the Office of Refugee   |
| 8  | Resettlement.                               |
| 9  | (ii) Cooperation of director.—              |
| 10 | The Director may—                           |
| 11 | (I) not later than 5 days before            |
| 12 | a placement review panel (or suc-           |
| 13 | cessor review body or process), is con-     |
| 14 | vened by the Office of Refugee Reset-       |
| 15 | tlement, provide the Ombudsperson           |
| 16 | with notice of the convening, including     |
| 17 | the location of the immigrant child         |
| 18 | concerned;                                  |
| 19 | (II) allow the Ombudsperson to              |
| 20 | attend the convening of such a panel        |
| 21 | (or successor review body or process),      |
| 22 | if the immigrant child concerned or         |
| 23 | the legal counsel or child advocate of      |
| 24 | such child requests the presence of the     |
| 25 | Ombudsperson; and                           |

| 1  | (III) notify the Ombudsperson of                |
|----|---|
| 2  | the decision of each such panel (or             |
| 3  | successor review body or process).              |
| 4  | (iii) Civil action not pre-                     |
| 5  | CLUDED.—Any review conducted by the             |
| 6  | Ombudsperson under this subparagraph of         |
| 7  | a decision by a placement review panel or       |
| 8  | equivalent review body shall not preclude       |
| 9  | an immigrant child, or the legal counsel        |
| 10 | child advocate, parent, or prospective spon-    |
| 11 | sor of the immigrant child, from com-           |
| 12 | mencing a civil action in any appropriate       |
| 13 | district court of the United States.            |
| 14 | (D) STAKEHOLDER MEETINGS.—Not less              |
| 15 | frequently than quarterly, the Ombudspersor     |
| 16 | shall invite community stakeholders, Flores set |
| 17 | tlement agreement class counsel, and the Flores |
| 18 | settlement agreement court-appointed monitor    |
| 19 | to participate in a meeting—                    |
| 20 | (i) to ensure that the Ombudspersor             |
| 21 | is aware of stakeholder concerns and prior-     |
| 22 | ities; and                                      |
| 23 | (ii) to provide feedback on stakeholder         |
| 24 | requests.                                       |

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|            | 14   |
| 1          | (E) REGIONAL OFFICES.—The                        |
| 2          | Ombudsperson shall establish regional offices of |
| 3          | the Office of the Ombudsperson—                  |
| 4          | (i) to ensure the inclusion of pertinent         |
| 5          | local and regional issues, trends, and chal-     |
| 6          | lenges for consideration by the                  |
| 7          | Ombudsperson;                                    |
| 8          | (ii) to strengthen State oversight;              |
| 9          | (iii) to coordinate with State licensing         |
| 10         | entities; and                                    |
| 11         | (iv) to identify and address differences         |
| 12         | among State child protection laws.               |
| 13         | (F) Individual case assistance.—                 |
| 14         | (i) In general.—With respect to an               |
| 15         | immigration child in immigration custody,        |
|            |  |

after consultation with the child's attorney or legal service provider contracted to provide legal services, the Ombudsperson may offer individual case assistance to the child if the case of the immigrant child is longpending or otherwise requires expedited processing or elevated attention, as determined by the Ombudsperson.

(ii) COMMUNICATION.—

S.L.C. MCC23F23 G73

|    | 15                                      |
|----|---|
| 1  | (I) In general.—To ensure a             |
| 2  | complete understanding of the status    |
| 3  | of a case described in clause (i), the  |
| 4  | Ombudsperson may communicate            |
| 5  | with—                                   |
| 6  | (aa) the immigrant child                |
| 7  | concerned;                              |
| 8  | (bb) the family members                 |
| 9  | and potential sponsor of such           |
| 10 | child; and                              |
| 11 | (cc) the child advocate, legal          |
| 12 | counsel, Office of Refugee Reset-       |
| 13 | tlement case manager and Fed-           |
| 14 | eral field specialist, the General      |
| 15 | Dynamics Information Tech-              |
| 16 | nology case coordinator, and any        |
| 17 | other relevant individual charged       |
| 18 | with case management of such            |
| 19 | child.                                  |
| 20 | (II) NOTIFICATION.—In any               |
| 21 | communication with an individual de-    |
| 22 | scribed in items (aa) through (cc), the |
| 23 | Ombudsperson shall—                     |
| 24 | (aa) inform such individual             |
| 25 | that the individual may refuse to       |

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| 1  | continue communication with the                 |
|----|---|
| 2  | Ombudsperson; and                               |
| 3  | (bb) disclose the purpose of                    |
| 4  | the communication and the scope                 |
| 5  | of the role of the Ombudsperson.                |
| 6  | (G) Subpoena authority.—                        |
| 7  | (i) In general.—Subject to the ap-              |
| 8  | proval of the Secretary of Health and           |
| 9  | Human Services, the Ombudsperson                |
| 10 | may—  |
| 11 | (I) issue a subpoena to require                 |
| 12 | the production of all information, re-          |
| 13 | ports, and other documentary evidence           |
| 14 | necessary to carry out the duties of            |
| 15 | the Ombudsperson; and                           |
| 16 | (II) invoke the aid of any appro-               |
| 17 | priate court of the United States.              |
| 18 | (ii) Timeline for production of                 |
| 19 | INFORMATION.—To prevent undue delay of          |
| 20 | the placement of an immigrant child, re-        |
| 21 | quirements set forth in a subpoena under        |
| 22 | clause (i)(I) shall be satisfactorily fulfilled |
| 23 | not later than 7 days after the date on         |
| 24 | which the Ombudsperson issues the sub-          |
| 25 | poena.  |

| 1  | (H) Reporting mechanisms.—               |
|----|--|
| 2  | (i) In general.—The Ombudsperson         |
| 3  | shall establish and maintain—            |
| 4  | (I) a toll-free telephone number         |
| 5  | to receive complaints and reports of     |
| 6  | matters for investigation; and           |
| 7  | (II) an email address to receive         |
| 8  | complaints, such reports, and requests   |
| 9  | for review of placement decisions.       |
| 10 | (ii) AVAILABILITY.—The                   |
| 11 | Ombudsperson shall ensure that—          |
| 12 | (I) such telephone number is             |
| 13 | made available, and a telephone is ac-   |
| 14 | cessible, to each immigrant child in a   |
| 15 | facility; and                            |
| 16 | (II) such email address is made          |
| 17 | available to sponsors, Flores settle-    |
| 18 | ment agreement class counsel, and        |
| 19 | legal services providers and child ad-   |
| 20 | vocates who serve such immigrant         |
| 21 | children.                                |
| 22 | (I) Report to congress.—                 |
| 23 | (i) IN GENERAL.—Not later than Sep-      |
| 24 | tember 30 each year, the Ombudsperson    |
| 25 | shall submit to Congress a report on the |

| 1  | accomplishments and challenges of the Of-   |
|----|---|
| 2  | fice of the Ombudsperson during the fiscal  |
| 3  | year ending on that date.                   |
| 4  | (ii) Elements.—Each report re-              |
| 5  | quired by clause (i) shall include the fol- |
| 6  | lowing:                                     |
| 7  | (I) For the preceding fiscal                |
| 8  | year—                                       |
| 9  | (aa) a description of the ac-               |
| 10 | complishments and challenges re-            |
| 11 | lating to implementation and                |
| 12 | compliance with this Act; and               |
| 13 | (bb) a summary of—                          |
| 14 | (AA) each site visit                        |
| 15 | conducted;                                  |
| 16 | (BB) any interview                          |
| 17 | with an immigrant child or                  |
| 18 | facility staff;                             |
| 19 | (CC) facility audits and                    |
| 20 | corrective actions taken or                 |
| 21 | recommended;                                |
| 22 | (DD) appeals made to                        |
| 23 | the Ombudsperson; and                       |

| 1  | (EE) any other infor-                 |
|----|---------------------------------------|
| 2  | mation the Ombudsperson               |
| 3  | considers relevant.                   |
| 4  | (II) A summary of complaints          |
| 5  | made and investigations carried out   |
| 6  | during the preceding fiscal year, in- |
| 7  | cluding—                              |
| 8  | (aa) the number of com-               |
| 9  | plaints and number and nature         |
| 10 | of other contacts;                    |
| 11 | (bb) the number of com-               |
| 12 | plaints made, including the type      |
| 13 | and source;                           |
| 14 | (cc) the number of investiga-         |
| 15 | tions carried out;                    |
| 16 | (dd) the trends and issues            |
| 17 | that arose in the course of inves-    |
| 18 | tigating complaints; and              |
| 19 | (ee) the number of pending            |
| 20 | complaints.                           |
| 21 | (III) A detailed analysis of the      |
| 22 | data collected under section 4.       |
| 23 | (IV) Recommendations—                 |

| 1  | (aa) for improving imple-                  |
|----|--|
| 2  | mentation and compliance with              |
| 3  | this Act; and                              |
| 4  | (bb) as to whether the Di-                 |
| 5  | rector should renew or cancel              |
| 6  | contracts with particular Office           |
| 7  | of Refugee Resettlement grant-             |
| 8  | ees.                                       |
| 9  | (V) A description of the priorities        |
| 10 | for the subsequent fiscal year.            |
| 11 | (J) RECOMMENDATIONS TO OFFICE OF           |
| 12 | REFUGEE RESETTLEMENT.—                     |
| 13 | (i) In general.—Not less frequently        |
| 14 | than every 180 days, the Ombudsperson      |
| 15 | shall make written recommendations to the  |
| 16 | Director with respect to the proposed and  |
| 17 | established policies and procedures of the |
| 18 | Office of Refugee Resettlement relating to |
| 19 | the protection of unaccompanied immigra-   |
| 20 | tion children in the care of the Office of |
| 21 | Refugee Resettlement.                      |
| 22 | (ii) Response.—Not later than 90           |
| 23 | days after the date on which the Director  |
| 24 | receives recommendations under clause (i), |

| 1  | the Director shall respond to the                    |
|----|--|
| 2  | Ombudsperson in writing.                             |
| 3  | (iii) Role of secretary of health                    |
| 4  | AND HUMAN SERVICES.—In the case of a                 |
| 5  | recommendation under clause (i) that is              |
| 6  | not addressed and resolved by the Direc-             |
| 7  | tor, the Ombudsperson may elevate the                |
| 8  | recommendation to the Secretary of Health            |
| 9  | and Human Services for resolution.                   |
| 10 | (K) ADDITIONAL DUTIES.—The                           |
| 11 | Ombudsperson shall—                                  |
| 12 | (i) conduct a review of data collection              |
| 13 | as described in section 4(a);                        |
| 14 | (ii) establish the Committee, as de-                 |
| 15 | scribed in section 5; and                            |
| 16 | (iii) enter into a memorandum of un-                 |
| 17 | derstanding, as described in section 6(a).           |
| 18 | (d) Access to Facilities.—The Secretary of           |
| 19 | Health and Human Services and the Secretary of Home- |
| 20 | land Security shall ensure—                          |
| 21 | (1) unobstructed access by the Ombudsperson          |
| 22 | to any facility; and                                 |
| 23 | (2) the ability of the Ombudsperson—                 |
| 24 | (A) to monitor any facility; and                     |
| 25 | (B) to meet confidentially with—                     |
|    |  |

| 1  | (i) staff of any facility;                           |
|----|--|
| 2  | (ii) employees and contractors of the                |
| 3  | Office of Refugee Resettlement and the               |
| 4  | Department of Homeland Security; and                 |
| 5  | (iii) any immigrant child in immigra-                |
| 6  | tion custody, after notification of the immi-        |
| 7  | grant child's counsel, as applicable.                |
| 8  | (e) Access to Information.—The Secretary of          |
| 9  | Health and Human Services shall ensure unobstructed  |
| 10 | and timely access by the Ombudsperson to—            |
| 11 | (1) the case files, records, reports, audits, docu-  |
| 12 | ments, papers, recommendations, or any other perti-  |
| 13 | nent information relating to the care and custody of |
| 14 | an immigrant child; and                              |
| 15 | (2) the written policies and procedures of all       |
| 16 | Office of Refugee Resettlement facilities.           |
| 17 | SEC. 4. DATA COLLECTION.                             |
| 18 | (a) Independent Review by Ombudsperson.—             |
| 19 | (1) In General.—The Ombudsperson shall               |
| 20 | regularly review data collected by the Secretary of  |
| 21 | Health and Human Services and the Secretary of       |
| 22 | Homeland Security relating to immigrant children in  |
| 23 | facilities.  |
| 24 | (2) Collaboration required.—The Sec-                 |
| 25 | retary of Health and Human Services and the Sec-     |

| 1  | retary of Homeland Security shall provide the   |
|----|---|
| 2  | Ombudsperson unobstructed access to—            |
| 3  | (A) real-time custody and detention data        |
| 4  | for each immigrant child detained by the Gov-   |
| 5  | ernment or held in immigration custody, includ- |
| 6  | ing—  |
| 7  | (i) the location and level of placement;        |
| 8  | (ii) biographical information, includ-          |
| 9  | ing full name, date of birth, country of citi-  |
| 10 | zenship, race, and alien number;                |
| 11 | (iii) all locations at which the immi-          |
| 12 | grant child has been detained or held in        |
| 13 | custody;  |
| 14 | (iv) the dates and times the immi-              |
| 15 | grant child is booked in and booked out of      |
| 16 | any facility; and                               |
| 17 | (v) transfer and discharge informa-             |
| 18 | tion; and                                       |
| 19 | (B) Department of Homeland Security and         |
| 20 | Department of Health and Human Services         |
| 21 | data personnel for the purpose of reviewing     |
| 22 | data collection and integrity issues.           |
| 23 | (b) Office of Refugee Resettlement Data         |
| 24 | COLLECTION SYSTEM.—                             |

| 1  | (1) In general.—To support the data collec-             |
|----|---|
| 2  | tion and monitoring duties of the Ombudsperson and      |
| 3  | to facilitate public monitoring, the Director shall de- |
| 4  | velop a data collection system that collects and        |
| 5  | maintains the following information:                    |
| 6  | (A) The total number of immigrant chil-                 |
| 7  | dren held in custody by the Director,                   |
| 8  | disaggregated by placement level, specific Office       |
| 9  | of Refugee Resettlement facility, country of citi-      |
| 10 | zenship, race, and age.                                 |
| 11 | (B) The average and median number of                    |
| 12 | days immigrant children remain in such cus-             |
| 13 | tody, disaggregated by placement level, specific        |
| 14 | Office of Refugee Resettlement facility, and            |
| 15 | age.  |
| 16 | (C) For all immigrant children in the cus-              |
| 17 | tody of the Secretary of Health and Human               |
| 18 | Services, the median time-to-release,                   |
| 19 | disaggregated by—                                       |
| 20 | (i) children released to parents or                     |
| 21 | legal guardians;  |
| 22 | (ii) children released to other spon-                   |
| 23 | sors;   |
| 24 | (iii) children who have home studies                    |
| 25 | mandated by section 235 of the Traf-                    |

| 1  | ficking Victims Protection Reauthorization         |
|----|--|
| 2  | Act of 2008 (8 U.S.C. 1232);                       |
| 3  | (iv) children granted home studies                 |
| 4  | through the discretion of the Director; and        |
| 5  | (v) all other children.                            |
| 6  | (D) The average and median number of               |
| 7  | days immigrant children stay in an Office of       |
| 8  | Refugee Resettlement facility, disaggregated by    |
| 9  | placement level, specific Office of Refugee Re-    |
| 10 | settlement facility, and age.                      |
| 11 | (E) The number of immigrant children dis-          |
| 12 | charged to sponsors, disaggregated by sponsor      |
| 13 | category, placement level, specific Office of Ref- |
| 14 | ugee Resettlement facility, and age.               |
| 15 | (F) The sponsor category and age of each           |
| 16 | immigrant child held at each Office of Refugee     |
| 17 | Resettlement facility.                             |
| 18 | (G) The average and median number of               |
| 19 | days immigrant children stay in an Office of       |
| 20 | Refugee Resettlement facility, disaggregated by    |
| 21 | sponsor category.                                  |
| 22 | (H) The number and percentage of immi-             |
| 23 | grant children held in an Office of Refugee Re-    |
| 24 | settlement facility with more than 25 immi-        |

| 1  | grant children, disaggregated by placement level |
|----|--|
| 2  | and age.   |
| 3  | (I) The percentage of filled capacity across     |
| 4  | all Office of Refugee Resettlement facilities,   |
| 5  | disaggregated by placement level.                |
| 6  | (J) The total number of children held at         |
| 7  | out-of-network facilities, disaggregated by      |
| 8  | placement level and age.                         |
| 9  | (K) For each Office of Refugee Resettle-         |
| 10 | ment facility—                                   |
| 11 | (i) the percentage of filled capacity;           |
| 12 | (ii) the maximum number of available             |
| 13 | beds;  |
| 14 | (iii) the number and percentage of im-           |
| 15 | migrant children with special needs or dis-      |
| 16 | abilities (as defined in section 3 of the        |
| 17 | Americans with Disabilities Act of 1990          |
| 18 | (42 U.S.C. 12102)), disaggregated by             |
| 19 | placement level and age; and                     |
| 20 | (iv) the number and percentage of im-            |
| 21 | migrant children receiving mandatory             |
| 22 | home studies, discretionary home studies,        |
| 23 | and tier 1, tier 2, and tier 3 post-release      |
| 24 | services, disaggregated by placement level       |
| 25 | and age.   |

| 1  | (2) Publication.—Not later than the 15th of            |
|----|--|
| 2  | each month, the Director shall make the data col-      |
| 3  | lected under paragraph (1) for the preceding month     |
| 4  | available to the public on the internet website of the |
| 5  | Office of Refugee Resettlement.                        |
| 6  | (c) Prohibition on Certain Uses of Data.—              |
| 7  | (1) In general.—The data collected under               |
| 8  | this section may not be used for immigration en-       |
| 9  | forcement or law enforcement purposes, and the Of-     |
| 10 | fice of the Ombudsperson may not—                      |
| 11 | (A) use or disclose such data for any pur-             |
| 12 | pose other than carrying out the duties of the         |
| 13 | Office of the Ombudsperson;                            |
| 14 | (B) publish or share individually identifi-            |
| 15 | able information;                                      |
| 16 | (C) transmit individually identifiable infor-          |
| 17 | mation, including to a local, State, or Federal        |
| 18 | law enforcement agency, for any purpose other          |
| 19 | than carrying out the duties of the Office of the      |
| 20 | Ombudsperson; or                                       |
| 21 | (D) allow any individual, other than an of-            |
| 22 | ficer or employee of the Office of the                 |
| 23 | Ombudsperson who is subject to this sub-               |
| 24 | section, to access or examine such individually        |
| 25 | identifiable information.                              |

| 1  | (d) Privacy Protections.—Any data collected,               |
|----|--|
| 2  | stored, received, or published under this Act shall be—    |
| 3  | (1) collected, stored, received, or published in a         |
| 4  | manner that protects the privacy of individuals            |
| 5  | whose information is included in such data;                |
| 6  | (2) de-identified or anonymized in a manner                |
| 7  | that protects the identity of all individuals whose in-    |
| 8  | formation is included in such data; and                    |
| 9  | (3) limited in use for the purpose of carrying             |
| 10 | out the duties of the Office of the Ombudsperson           |
| 11 | and be protected from all other internal use by any        |
| 12 | entity that collects, stores, or receives the data, and    |
| 13 | from any other inappropriate uses.                         |
| 14 | SEC. 5. EXPERT ADVISORY COMMITTEE.                         |
| 15 | (a) Establishment.—Not later than 90 days after            |
| 16 | the date of the enactment of this Act, the Ombudsperson    |
| 17 | shall establish an expert advisory committee to assist the |
| 18 | Ombudsperson in—   |
| 19 | (1) identifying relevant trends relating to immi-          |
| 20 | grant children in immigration custody;                     |
| 21 | (2) conducting fact-finding missions and inves-            |
| 22 | tigations of facilities; and                               |
| 23 | (3) ensuring Government and private contractor             |
| 24 | compliance with applicable law and standards for fa-       |
| 25 | cilities.  |

| 1  | (b) Membership.—The members of the Committee       |
|----|--|
| 2  | shall—   |
| 3  | (1) be appointed by the Ombudsperson;              |
| 4  | (2) represent various geographical regions; and    |
| 5  | (3) be comprised of subject matter experts, in-    |
| 6  | cluding—   |
| 7  | (A) legal advocates or specialists in the          |
| 8  | fields of child and family welfare, immigration    |
| 9  | and human rights;                                  |
| 10 | (B) pediatricians or other appropriate pe-         |
| 11 | diatric health care experts;                       |
| 12 | (C) child or adolescent psychiatrists or           |
| 13 | psychologists;                                     |
| 14 | (D) social workers;                                |
| 15 | (E) data analysis experts; and                     |
| 16 | (F) any other relevant subject matter ex-          |
| 17 | pert.  |
| 18 | (c) Meetings.—The Committee shall meet not less    |
| 19 | frequently than quarterly.                         |
| 20 | (d) Duties.—The Committee shall regularly—         |
| 21 | (1) review facility compliance with applicable     |
| 22 | law and standards relating to Government detention |
| 23 | and custody of immigrant children, including the   |
| 24 | Flores settlement agreement and section 235 of the |

| 1  | William Wilberforce Trafficking Victims Protection     |
|----|--|
| 2  | Reauthorization Act of 2008 (8 U.S.C. 1232); and       |
| 3  | (2) submit to the Ombudsperson recommenda-             |
| 4  | tions for improvement.                                 |
| 5  | (e) Onsite Monitoring Visits.—                         |
| 6  | (1) In general.—Not less frequently than               |
| 7  | monthly, 1 or more individuals designated by the       |
| 8  | Committee shall conduct a comprehensive onsite         |
| 9  | monitoring visit of each facility for the purpose of   |
| 10 | interviewing immigrant children held in immigration    |
| 11 | custody, after notification of counsel, as applicable. |
| 12 | (2) Elements.—Each onsite monitoring visit             |
| 13 | conducted under paragraph (1) shall include—           |
| 14 | (A) an evaluation of the compliance of the             |
| 15 | facility with—   |
| 16 | (i) all applicable laws and standards;                 |
| 17 | and  |
| 18 | (ii) the facility standards under the                  |
| 19 | Prison Rape Elimination Act of 2003 (34                |
| 20 | U.S.C. 30301 et seq.);                                 |
| 21 | (B) an assessment of the delivery of, and              |
| 22 | immigrant children's access to, health care and        |
| 23 | mental health care services;                           |
| 24 | (C) an assessment of immigrant children's              |
| 25 | access to counsel and legal services; and              |

| 1  | (D) private, confidential interviews with            |
|----|--|
| 2  | immigrant children housed in the facility.           |
| 3  | SEC. 6. COORDINATION WITH DEPARTMENT OF HOMELAND     |
| 4  | SECURITY.  |
| 5  | (a) Memorandum of Understanding.—                    |
| 6  | (1) IN GENERAL.—On the date of the enact-            |
| 7  | ment of this Act, the Secretary of Homeland Secu-    |
| 8  | rity and the Ombudsperson shall enter into a memo-   |
| 9  | randum of understanding to coordinate oversight be-  |
| 10 | tween the Department of Homeland Security and        |
| 11 | the Department of Health and Human Services.         |
| 12 | (2) Elements.—The memorandum of under-               |
| 13 | standing required by paragraph (1) shall do the fol- |
| 14 | lowing:  |
| 15 | (A) Require the Secretary of Homeland                |
| 16 | Security to provide information, on a real-time      |
| 17 | basis, to the Ombudsperson with respect to           |
| 18 | each immigrant child detained by U.S. Customs        |
| 19 | and Border Protection or U.S. Immigration and        |
| 20 | Customs Enforcement, or who is otherwise in          |
| 21 | the custody of the Secretary of Homeland Secu-       |
| 22 | rity, including—                                     |
| 23 | (i) the location of the immigrant child;             |

| 1  | (ii) biographical information, includ-         |
|----|--|
| 2  | ing full name, date of birth, country of citi- |
| 3  | zenship, race, and alien number;               |
| 4  | (iii) all locations at which the immi-         |
| 5  | grant child has been so detained or held in    |
| 6  | Department of Homeland Security cus-           |
| 7  | tody;  |
| 8  | (iv) exact times at which the immi-            |
| 9  | grant child was booked in and booked out       |
| 10 | of such custody;                               |
| 11 | (v) the date on which the immigrant            |
| 12 | child is released from such custody or         |
| 13 | transferred to the custody of the Secretary    |
| 14 | of Health and Human Services;                  |
| 15 | (vi) in the case of an immigrant child         |
| 16 | who remains in Department of Homeland          |
| 17 | Security custody for more than 72 hours.       |
| 18 | the reason for such continued custody; and     |
| 19 | (vii) any other information the                |
| 20 | Ombudsperson considers relevant to the         |
| 21 | oversight and monitoring duties described      |
| 22 | in section $3(c)(3)$ .                         |
| 23 | (B) Establish the right of the                 |
| 24 | Ombudsperson and the Committee to monitor      |
| 25 | Department of Homeland Security facilities for |

| 1  | compliance with applicable standards of cus-        |
|----|---|
| 2  | tody.   |
| 3  | (C) Provide the Ombudsperson and the                |
| 4  | Committee full and unobstructed access to—          |
| 5  | (i) Department of Homeland Security                 |
| 6  | facilities for regular site visits; and             |
| 7  | (ii) the written policies and procedures            |
| 8  | of Department of Homeland Security fa-              |
| 9  | cilities.   |
| 10 | (3) Limitation.—The memorandum of under-            |
| 11 | standing may only allow the Ombudsperson to share   |
| 12 | information with the Secretary of Homeland Secu-    |
| 13 | rity on a case-by-case basis, and with the informed |
| 14 | consent of the immigrant child concerned, if the    |
| 15 | Ombudsperson determines that such information       |
| 16 | sharing may facilitate the release of the immigrant |
| 17 | child from custody.                                 |
| 18 | (4) EVALUATION.—Not later than 2 years after        |
| 19 | the Ombudsperson and the Secretary of Homeland      |
| 20 | Security enter into the memorandum of under-        |
| 21 | standing required by this subsection, the Comp-     |
| 22 | troller General of the United States shall evaluate |
| 23 | the coordination between the Ombudsperson and the   |
| 24 | Secretary to determine whether such memorandum      |

| 1  | of understanding is sufficient to ensure the oversight |
|----|--|
| 2  | and monitoring required by this Act.                   |
| 3  | (5) RECOMMENDATIONS.—If the Comptroller                |
| 4  | General makes a determination under paragraph (4)      |
| 5  | that the memorandum of understanding is insuffi-       |
| 6  | cient, the Comptroller General shall recommend ac-     |
| 7  | tionable steps to be implemented—                      |
| 8  | (A) to improve coordination between the                |
| 9  | Ombudsperson and the Secretary of Homeland             |
| 10 | Security; and  |
| 11 | (B) to ensure effectiveness of the mandate             |
| 12 | of the Ombudsperson.                                   |
| 13 | (b) Interagency Working Group.—                        |
| 14 | (1) ESTABLISHMENT.—There is established an             |
| 15 | interagency working group to identify and discuss      |
| 16 | concerns relating to immigrant children in facilities. |
| 17 | (2) Membership.—The Working Group shall                |
| 18 | be composed of representatives of—                     |
| 19 | (A) the Department of Justice;                         |
| 20 | (B) the Department of Health and Human                 |
| 21 | Services, including the Director or a senior rep-      |
| 22 | resentative of the Office of Refugee Resettle-         |
| 23 | ment;  |
| 24 | (C) U.S. Customs and Border Protection;                |

| 1  | (D) U.S. Immigration and Customs En-            |
|----|---|
| 2  | forcement;                                      |
| 3  | (E) relevant oversight offices, including—      |
| 4  | (i) the Immigration Detention Om-               |
| 5  | budsman of the Department of Homeland           |
| 6  | Security; and                                   |
| 7  | (ii) the Inspectors General of the De-          |
| 8  | partment of Justice, the Department of          |
| 9  | Health and Human Services, U.S. Cus-            |
| 10 | toms and Border Protection, and U.S. Im-        |
| 11 | migration and Customs Enforcement; and          |
| 12 | (F) any other relevant Federal agency or        |
| 13 | office.   |
| 14 | (3) Meetings.—The Working Group shall—          |
| 15 | (A) hold meetings not less frequently than      |
| 16 | quarterly;                                      |
| 17 | (B) invite representatives of nongovern-        |
| 18 | mental organizations that provide services to   |
| 19 | immigrant children to participate in such meet- |
| 20 | ings as the Ombudsperson considers appro-       |
| 21 | priate; and                                     |
| 22 | (C) provide to the Ombudsperson a sum-          |
| 23 | mary of each such meeting.                      |

## 1 SEC. 7. RULE OF CONSTRUCTION.

- Nothing in the Act shall be construed to preclude or
- 3 limit Flores settlement agreement class counsel from con-
- 4 ducting independent investigations or seeking enforcement
- 5 actions relating to violations of the Flores settlement
- 6 agreement in any appropriate district court of the United
- 7 States.